

## **North Somerset Council**

**Town and Country Planning Act 1990 Section 78** 

Appeal by Mead Realisations Ltd against the decision of North Somerset Council to refuse planning application 20/P/1579/OUT for a residential development of up to 75no. dwellings and associated infrastructure with access for approval, and appearance, scale, layout and landscaping reserved for subsequent approval on land at Lynchmead Farm, Ebdon Road, Wick St Lawrence, Weston-super-Mare

Planning Inspectorate reference: APP/D0121/W/22/3313624 Local Planning Authority reference: 20/P/1579/OUT

Proof of Evidence of Marcus Hewlett

Appendices

April 2023

#### **CONTENTS**

MH1: **SHLAA chronology** – explanation of the latest SHLAA preparation stages to provide background to the relevant land availability evidence.

MH2: **Assessment of sites** – this analysis is relevant to Main Issue 1 and the consideration of whether there are suitable alternative sites at a lower risk of flooding.

MH3: Analysis of appeal proposal against Sustainability Appraisal objectives – this analysis is relevant to Main Issue 2 and the consideration of whether there are wider sustainability benefits of the proposal that outweigh the flood risk.

# **Appendix MH1:** Chronology of Strategic Housing Land Availability Assessment (SHLAA)

Table MH1a: SHLAA chronology of documents produced during preparation of local plan		
Publication package/ Document name	Publication	Scope
SHLAA     Interim     Report      Interactive     sites map	November 2020	An Interim Report was published in November 2020 alongside the North Somerset Local Plan 2038 'Choices for the Future' Consultation <sup>1</sup> . This informed preparation of broad spatial strategy approaches within the Choices document, and took into account the site submissions received through the call for sites in the summer of 2020.
SHLAA     Second     Interim     Report      SHLAA     Second     Interim     Report:     Sites     Schedule      Interactive     sites map	April 2021	A Second Interim Report that updated and superseded the Interim Report including further sites, and additional analysis of sites against constraints. The Second Interim Report was published in April 2021 including site mapping. Published as background to the report to NSC Executive in April 2021. The Second Interim Report provided a baseline assessment of all sites and provided context for next stage of more detailed site assessment in context of preferred spatial strategy.

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<sup>&</sup>lt;sup>1</sup> Consultation ran from 2 November 2020 to 14 December 2020.

Identified where further work would still be required in relation to the investigation of additional relevant aspects transport implications of specific sites, overcoming identified constraints and assessing achievability, availability deliverability, and the of which scope was indicated in the Next Stages at the end of the report. Draft SHLAA January 2022 – This is the Published as background latest SHLAA publication evidence to the Preferred Main Report provided in CD8.19 to Option consultation draft Draft SHLAA in the Spring of 2022. CS8.22. Place Documented outputs from Templates further site assessment carried out in the context SHLAA of the preferred spatial Urban area strategy and locations schedules identified in a report to the **SHLAA** Council's Executive April Village 2021. schedules From the wider list of sites Interactive published in the Second sites map Interim SHLAA, methodology was used to identify those areas and sites that should be considered in greater detail as potential candidates compatible with the spatial strategy. In summary a series of Locations Broad identified around the urban areas that acted as areas of search potential sites. Similarly, areas of search were

sustainable villages and together, these areas of search formed the reference point for the more detailed assessment of SHLAA sites within. Sites outside of these areas of search were not assessed in further detail.
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**Appendix MH2:** Schedule of sites based upon appellant's schedule set out in Appendix 1 to their Statement of Case

Appendix MH2 updates the interim site assessment position provided to the appellant on 31 March 2023. It is based upon the sites considered in the appellant's schedule of sites presented within Appendix 1 to their Statement of Case, but with the addition of 12 further sites not considered by the appellant set out in Table MH2a.

Table MH2a: Alternative sites not considered by appellant

AS1: **Wolvershill Strategic Growth Area** (various sequentially preferable sites as set out in latest SHLAA (CD8.19 – CD8.22), corresponding to draft allocation in emerging local plan – see Policy LP1 of the emerging local plan (CD8.23, page 21)

AS2: Land at Mead Farm (SHLAA ref: HE2075) (draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 131)

AS3: **Land west of Sandford** (SHLAA ref: HE201012) **(**draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 131))

AS4: **West of Hill Road, Winscombe** (SHLAA ref: HE2076) **(**draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 133)

AS5: **Land east of Ladymead Lane** (SHLAA ref: HE2023) **(**draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 127)

AS6: **North and south of Youngwood Lane** (SHLAA ref: HE20612) (corresponds to draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 118)

AS7: **Grove Farm, Backwell** (SHLAA ref: HE20595) (corresponds to draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 123)

AS8: **Greenhill Rd, Sandford**. (Application ref: 22/P/0227/OUT) resolution to approve.

AS9: Land west of Trenchard Road, WsM (Application ref: 18/P/3038/OUT)

AS10: **Pudding Pie Lane (west)**, Churchill **(**draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 128)

AS11: **Weston College Site, Somerset Square, Nailsea (**draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 121)

AS12: **Elm Grove Nursery, Locking** (SHLAA ref: HE207) **(**draft housing allocation in emerging local plan – see CD8.23, Schedule 1, page 112)

'AS' - Additional Site

Of the 69 separate site records considered by the appellant (once duplicate entries accounted for), I agree on rejection of 42 of the sites set out in Table MH2b. Paragraph 5.36 of my proof of evidence sets out the reasons for my agreement on the rejection of these sites.

Table MH2b: Sites where rejection is agreed
ST1: Queensway/Midhaven Rise, BS22
ST2: Parklands Village (former RAF Locking site)
ST3: Land North of Oldmixon Road, BS24
ST4: Land at Wentwood Drive, BS24
ST6: South of Herluin Way, Avoncrest Site, BS23 3YN
ST7: Station Gateway, BS23 3DE
ST11: Land at Atlantic Road South, BS23 2DE
ST12: Birnbeck Pier and Environs
ST13: Lynton House Hotel
ST15: South of Manor Farm, North of Lyefield Road
ST19: North of Amesbury Drive, Bleadon
ST20: Purn House Farm industrial estate
ST22: Land adjacent to Sweet Briar, West End, Nailsea, BS48 4DB
ST23: West of Engine Lane
ST25: Youngwood Lane, BS48 4NR
ST27: Court Farm, All Saints lane
ST28:2-6 Bay Road
ST30: Old Mill Road, Portishead
ST31: Tickenham Garden Centre, Church Lane, Tickenham, Clevedon, Avon, BS21
6SD
ST32: Land to the east of Wolvershill Road

ST37: Woodborough Farm, Winscombe

ST38: Arnolds Way (Phase 2) Yatton
ST39: Land at North End, Yatton
ST42: Yatton Station, BS49 4BD
ST43: North of Nortons Wood Lane, Clevedon
ST44: South of Cedar Way, Portishead
ST45: Land south of Clevedon Road
ST46: North of Youngwood Lane
ST49: East of Frost Hill, Yatton
ST50: South of sports ground north of Cox's Green, Wrington
ST53: North of Wrington Mead
ST54: Park Farm, Congresbury
ST58: Land south of Knightcott Gardens, Banwell
ST59: Wooleys farm
ST60: Hilldale Road
ST61: South east of Church Lane, Backwell
ST62: Land at Dark Lane, Backwell
ST63: Hill Road, Sandford
ST64: Land West of Wolvershill Road, North of Wolvershill Park and Knightscott
Park Banwell
ST65: Barrow Hospital, Barrow Gurney, Long Ashton, BS48 3SG
ST66: Land South of Cox's Green, Wrington, BS40
ST67: Cobthorn Way, Congresbury, BS48 5BJ

I disagree on the rejection of 27 of the sites considered by the appellant. Along with the 12 additional sites I consider represent reasonable alternatives from Table MH2a, these are set out with plans and supporting justification in the Site Templates section below.

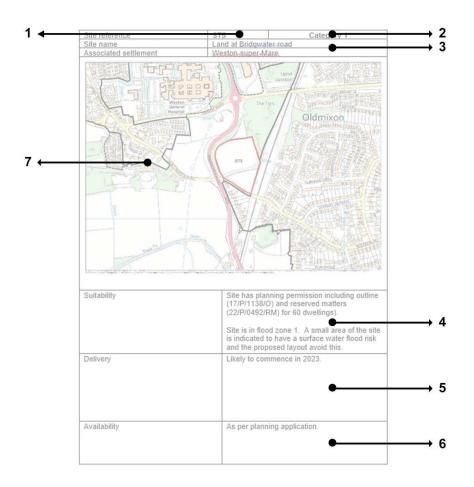
The plan overleaf indicates the broad distribution of these sites in relation to the appeal site.

Plan indicating the broad distribution of alternative sites. Site references correspond to those provided in the Site Templates Green shade indicates extent of Green Belt land. Appeal site general location ST40, ST41, and ST48 ST51, AS5, and AS10 ST55 ST56, ST57, and AS1 ST8, ST9, and ST10 ST35, and ST36 ST16, and ST17 ST24, and ST47 ST34, and AS4 AS2, and AS3 Site reference ST14 ST18 ST26 **ST29** ST33 **ST52** ST68 ST69 AS11 AS12 ST21 AS6 AS8 AS9 AS7 Key Ε - 0 d b -. 10 4 e d c

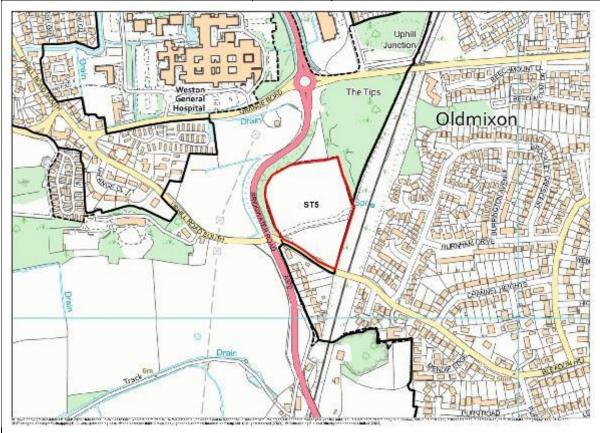
### **Description of Site Templates**

### Each site template includes:

- 1. A site reference that corresponds to the reference provided in the Sites Schedule provided to the appellant in March.
- 2. An assigned category explained in Table 2 of my proof of evidence.
- 3. A site name and 'associated settlement'
- 4. Details related to the suitability of the alternative site focussing on the locational suitability as a matter of principle.
- 5. Details related to the delivery of the alternative site explaining why there is considered to be a 'reasonable prospect' that the site could be delivered in the short-term.
- 6. Details related to the availability of the alternative site explaining whether the site has been submitted for consideration as part of the emerging local plan.
- 7. Site plan-



Site reference	ST5	Category 1
Site name	Land at Bridgwater road	
Associated settlement	Weston-super-Mare	



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Suitability
Site has planning permission including outling.

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Suitability	Site has planning permission including outline (17/P/1138/O) and reserved matters (22/P/0492/RM) for 60 dwellings approved in October 2022.
	Site is in flood zone 1. A small area of the site is indicated to have
	a surface water flood risk and the proposed layout avoids this.
	Appellant's assessment concludes that the site is too small however this is not a reason to discount alternative sites.
Delivery	Reasonable prospect that the site is available to be developed for housing in short-term. Correspondence from the developer confirmed site likely to come forward before 2026. This position was subject to Reserved Matters consent that is now in place as above.
	A number of applications to discharge conditions have been submitted.
Availability	As per planning application. Site controlled by a developer.

Site reference	ST8	Category 2
Site name	Walliscote Place	
Associated settlement	Weston-super-N	Mare (



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Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 33) for 70 residential units.
	The site is an urban regeneration site located within the Town Centre of WsM.
	Site is in flood zone 1.
	Appellant's assessment concludes that the site is too small however this is not a reason to discount alternative sites.
Delivery	Site category 2.
	Likely to commence in short-term. Development of this site agreed as a priority in the Council's Development Strategy. Site marketing and appointment of development partner and associated planning application anticipated 2023/24. The appellant refers to no application being submitted however this is not a requirement for the identification of reasonably available sites.
Availability	NSC own this site and have carried out demolition of the former police station following its relocation to make way for development. The site is currently allocated and proposed to be rolled forward into the new, emerging local plan.

Site reference	ST9	Category 2
Site name	Dolphin Square	
Associated settlement	Weston-super-l	Mare



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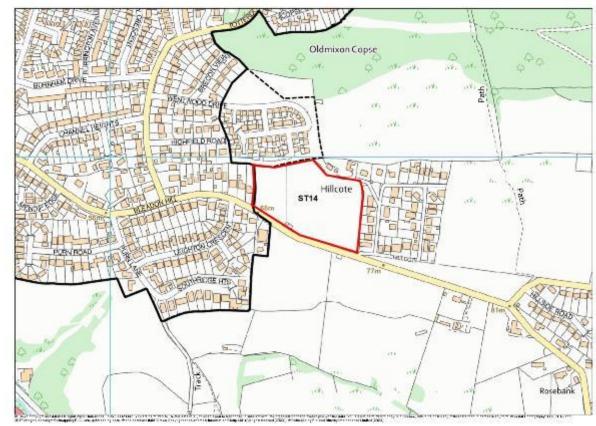
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Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 33) for 220 residential units.
	The site is an urban regeneration site located within the Town Centre of WsM.
	Appellant's assessment concludes that the site is too small however this is not a reason to discount alternative sites.
Delivery	Site category 2.
	Reasonable prospect that the site is available to be developed for housing in short-term. The site is cleared and available for development.
Availability	NSC owns this site.
, tvaliability	

Site reference	ST10	Category 2
Site name	Former TJ Hughes Store	
Associated settlement	Weston-super-Ma	are



Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 32) for 18 residential units.  The site is an urban regeneration site located within the Town Centre of WsM.  Site is in flood zone 1.  Appellant's assessment concludes that the site is too small
	however this is not a reason to discount alternative sites.
Delivery	Site category 2.  Reasonable prospect that the site is available to be developed for housing in short-term.
Availability	Site had planning consent for a mixed-use scheme including residential apartments granted in June 2018, but this consent has expired. Whilst I would not consider this a deliverable site in housing land supply terms, I consider there to be a reasonable prospect that it could be available for development within 5 years.

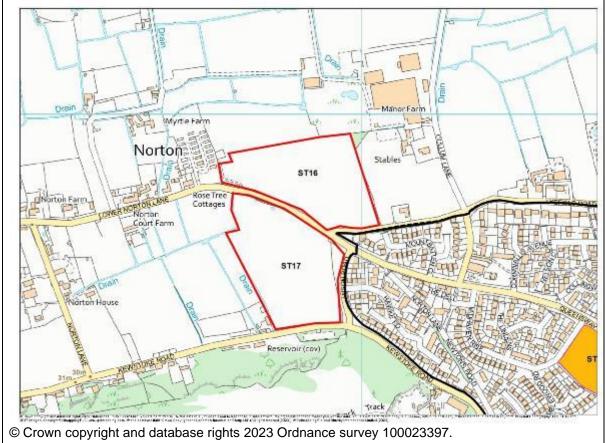
Site reference	ST14	Category 4
Site name	Leighton Crescent	
Associated settlement	Weston-super-Mare	



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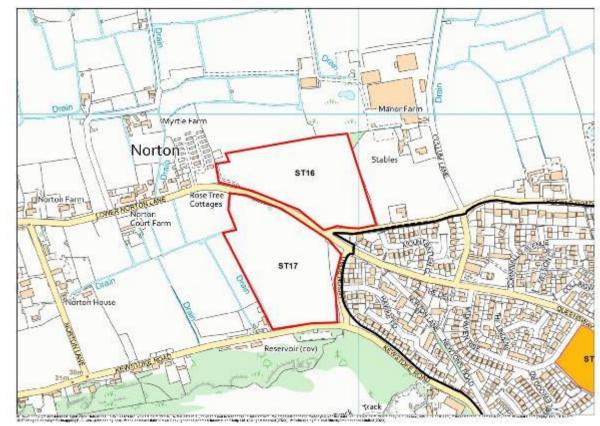
Suitability	Site is located adjacent to the settlement boundary of WsM where Policy CS28 supports in principle, residential proposals up to 75 units subject to defined criteria.
	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE201030) for 81 units.
	Site is in flood zone 1.
Delivery	Site category 4.
	Following consideration, the SHLAA estimated delivery within the first 5 years of the plan period (23-28).
	No overriding constraints are identified within the SHLAA.
Availability	This site was submitted to the call for sites in 2020 for consideration for residential development.

Site reference	ST16	Category 4
Site name	Rose Tree Farm	
Associated settlement	Weston-super-Ma	re



Suitability	Site is located adjacent to the settlement boundary of WsM where
,	Policy CS28 permits in principle, residential proposals up to 75 units.
	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE20471) for 109 units.
	Site is in flood zone 1.
Delivery	Site category 4.
	Following consideration, the SHLAA estimated potential delivery of 109 units within the first 5 years of the plan period (23-28).
	The only constraint identified in SHLAA is that a small part of the site is in flood zone 3a however this part of the site could be avoided.
Availability	This site was submitted to the call for sites in 2020 for consideration for residential development (110 units).

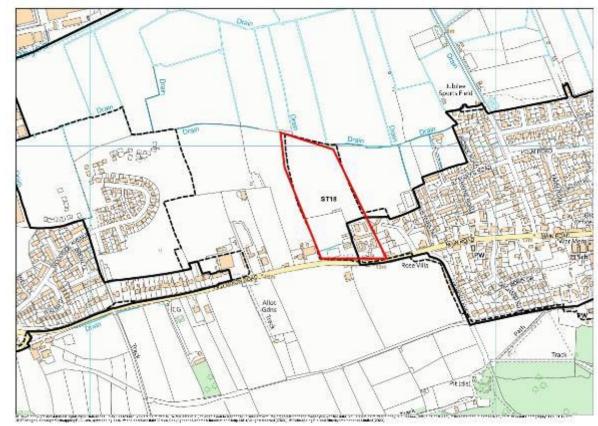
Site reference	ST17	Category 1
Site name	Land to the wes	t of Anson Road
Associated settlement	Weston-super-N	/lare



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Suitability	Site has a resolution to approve subject to signing the S106 for up to 70 dwellings (21/P/3529/OUT).
	Site is in flood zone 1.
Delivery	Site category 1.
	Likely to commence in the short-term. The site submission to the local plan process indicated that the site is within the control of a willing developer and that there are no known constraints to development subject to securing planning permission. Appellant's assessment concludes that the site is not for sale however this is not a requirement in determining 'reasonably available' sites. Sites do not need to be owned by the appellant to be deemed reasonably available.
Availability	As per planning application.  The site was submitted to the local plan call for sites in 2020 for up to 85 dwellings.

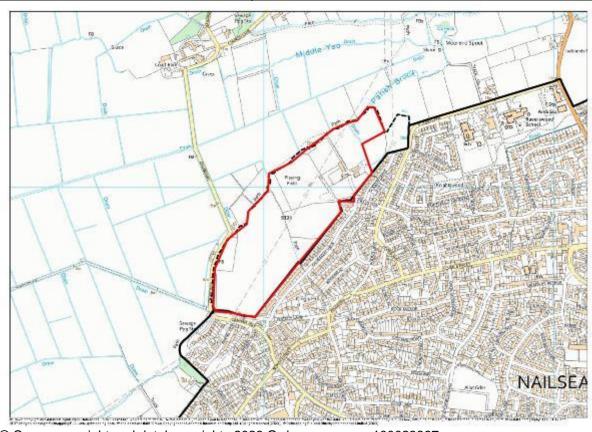
Site reference	ST18	Category 5
Site name	Grange Farm	
Associated settlement	Hutton	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE202017) for 132 units.
	The site is proposed for residential allocation (100 units) in the emerging local plan – see CD 8.23, page 112 – site name in the plan is 'Land west of Hutton'.
	Majority of site is in flood zone 1.
Delivery	Site category 5.
	The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. No overriding constraints are identified that would prohibit development.
	Given NSC ownership, SHLAA potential, and draft allocation status, there is a reasonable prospect of the site being available for development in the short-term.
Availability	NSC own this site and have promoted it through the new local plan.

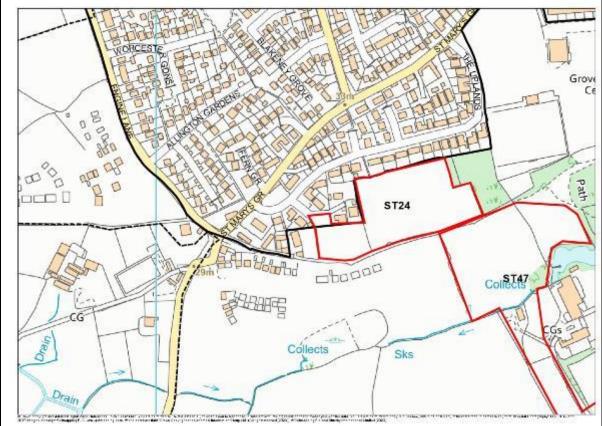
Site reference	ST21	Category 2
Site name	Land at North West	t Nailsea
Associated settlement	Nailsea	



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Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 43) for 450 residential units.
	Site is in flood zone 1.  The appellant's assessment rejected this site as being too big compared to the appeal site however this is contrary to the PPG.
Delivery	Site category 2.
	Potential for some development within the short-term. The SHLAA (site ref: HE20273) indicates delivery of 110 units within the short-term. Recent response from developer indicating first housing completions in 2025. The appellants assessment rejects the site because no application is submitted, however this is not a requirement of national or local policy and/or guidance.
Availability	The site has been submitted to the new local plan through both the Challenges and Choices stage consultations.
	Site is controlled by a developer.

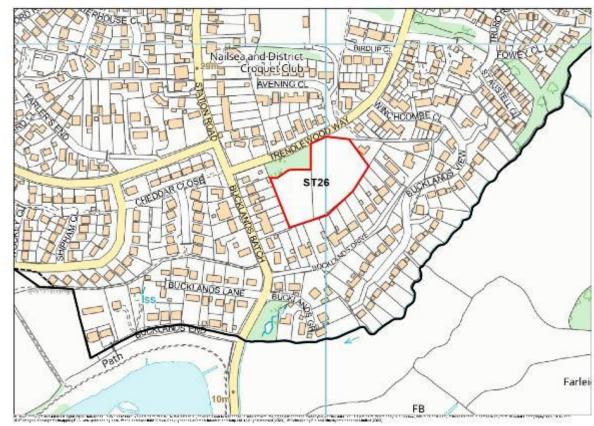
Site reference	ST24	Category 1
Site name	Land south of	f the Uplands
Associated settlement	Nailsea	



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Suitability	Site has planning permission (20/P/2000/R3) for 52 new dwellings.
	The site is also allocated within the Sites and Policies Plan, Part 2: Site Allocations Plan.
	Site is in flood zone 1.
Delivery	Site category 1.
	Likely to commence in short-term.
	Commencement anticipated in 2023. The only reason the appellant rejects this site is due to the site being unlikely to be available for purchase, however this is not a requirement in the identification of 'reasonably available' sites.
Availability	NSC own this site and anticipate commencement in 2023.

Site reference	ST26	Category 1
Site name	Trendlewood Wa	ay
Associated settlement	Nailsea	



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The site is consented (22/P/1295/RM) linked to outline (18/P/5234/OUT) for up to 24 units.
The site is allocated for residential use (30 units) within the Sites and Policies Plan, Part 2: Site Allocations Plan.
Site is in flood zone 1.
Site category 1.
Reasonable prospect that the site is available to be developed for housing in short-term. Appellant's assessment confirms developer commitment to bringing the site forward. The only reason the appellant appears to reject the site is due to it being too small however this is contrary to national and local policy and guidance.
As per planning application. A developer controls the site.

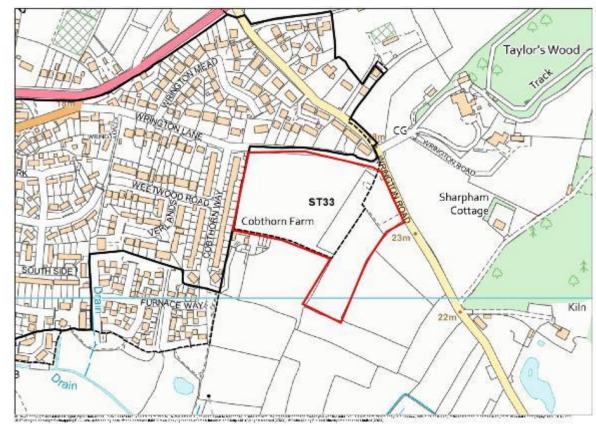
Site reference	ST29	Category 2
Site name	Land south of D	ownside
Associated settlement	Portishead	



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Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 45) for 23 residential units.  Site is in flood zone 1.
Delivery	Site category 2.  Reasonable prospect that the site is available to be developed for housing in short-term.  Site is identified within the Council's short-term development programme.
Availability	Site is owned by NSC.

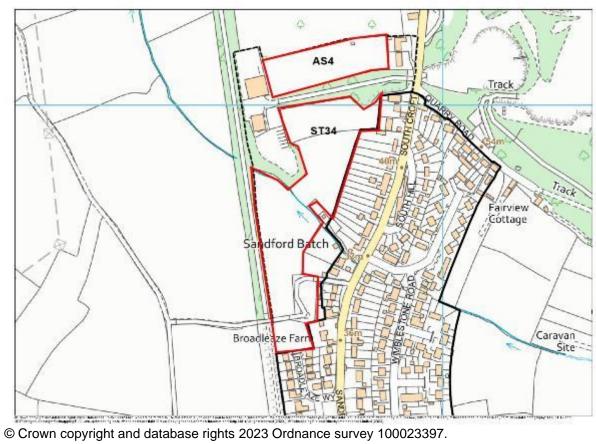
Site reference	ST33	Category 1
Site name	Land off Wrington	Lane
Associated settlement	Congresbury	



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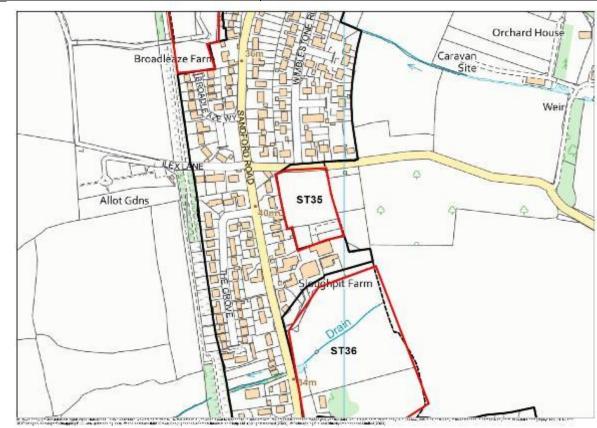
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Suitability	Site has planning permission including outline (16/P/1521/O) and reserved matters (19/P/1657/RM) for 50 dwellings).
	Site is in flood zone 1.
Delivery	Site category 1.
	Reasonable prospect that the site is available to be developed for housing in short-term. The appellant's assessment rejects this site due to it not being available for purchase however this is not a requirement in the identification of 'reasonably available' sites. The site must merely be available for residential development.
Availability	As per planning application.
	Site controlled by a developer.

Site reference	ST34	Category 2
Site name	Broadleaze Farm	
Associated settlement	Winscombe	



Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 54) for 74 residential units.  Site is in flood zone 1.
Delivery	Site category 2.  Reasonable prospect that the site is available to be developed for housing in short-term.
Availability	This site was submitted to the call for sites in 2020 for consideration for residential development. This included an estimation that it could be delivered in the short-term. It was also submitted to the Choices consultation.

Site reference	ST35	Category 2
Site name	Land at Shiphar	m Lane
Associated settlement	Winscombe	



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Suitability	Site is allocated in the Sites Allocations Plan (CD4.3 – see page 53) for 28 residential units.
	Site is in flood zone 1.
Delivery	Site category 2.  Reasonable prospect that the site is available to be developed for housing in short-term. Without prejudice to the referenced application, the applicant's Planning Report provided in support of the application confirms that development could commence in the summer of 2023 with completion by 2026 (para 6.9).
Availability	Planning application submitted for this and ST36 (application ref: 22/P/2105/FUL). As per planning application.  Site controlled by a developer.

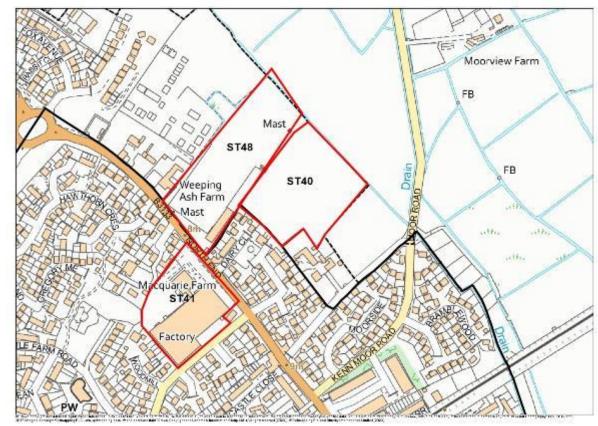
Site reference	ST36	Category 2
Site name	Land adjoining	Coombe Farm
Associated settlement	Winscombe	



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Site is allocated in the Sites Allocations Plan (CD4.3 – see page 53) or 24 residential units.
Site is in flood zone 1.
Site category 2.
one category 2.
Reasonable prospect that the site is available to be developed for nousing in short-term. Without prejudice to the referenced application, the applicant's Planning Report provided in support of he application confirms that development could commence in the summer of 2023 with completion by 2026 (para 6.9).
Planning application submitted for this and ST35 (application ref: 22/P/2105/FUL). As per planning application.
Site controlled by a developer.

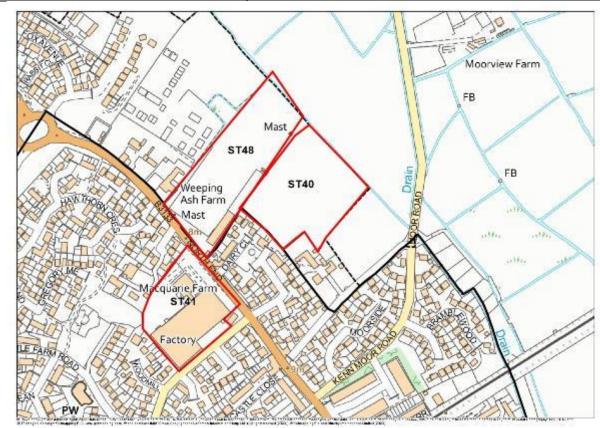
Site reference	ST40	Category 1
Site name	Moor Road	
Associated settlement	Yatton	



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Suitability	Site is has planning permission for 60 dwellings (application ref: 19/P/3197/FUL).  Majority of site is in flood zone 1.
Delivery	Site category 1.  Reasonable prospect that the site is available to be developed for housing in short-term. This site was allowed at appeal, at which the appellant confirmed the site to be deliverable supply. The appellant's assessment rejects this site because it is owned by a developer and therefore not available however this is not a requirement in the identification of 'reasonably available' sites.
Availability	As per planning application.  Site is controlled by a developer.

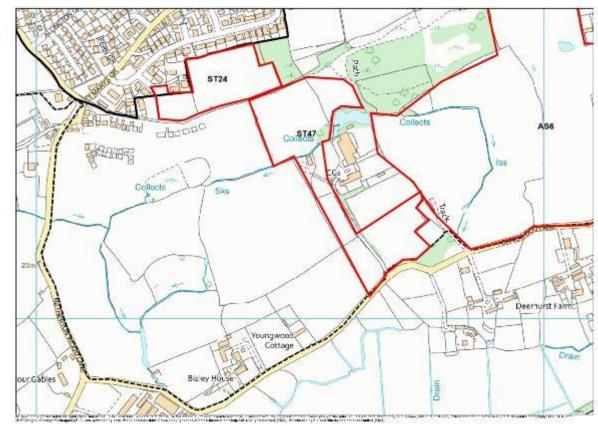
Site reference	ST41	Category 1
Site name	Oxford Plasma	
Associated settlement	Yatton	



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Suitability	Site has planning permission for up to 55 units – application ref: 15/P/1299/O.  Site is also allocated in the Sites Allocations Plan (CD4.3 – see page 47) for 51 residential units.  The appellant's assessment rejects the site including the reason that it is too small however this is contrary to national and local policy/ guidance.  Majority of site is in flood zone 1.
Delivery	Site category 1.  Reasonable prospect that the site is available to be developed for housing in short-term.
Availability	As per planning consent. This site is now controlled by a developer.

Site reference	ST47	Category 5
Site name	Land south of Nail	sea
Associated settlement	Nailsea	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE20591) for 130 units.  The site is part of a proposed allocation (Land south of Nailsea) for residential (600 units) in the emerging local plan – see CD 8.23, page 118.
	Site is in flood zone 1.
Delivery	Site category 5.  The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging
	plans subject to certain criteria being met. The sites submission to the plan making process, identification as potential in SHLAA, and draft allocation indicate a reasonable prospect that site could be available in short-term.
Availability	Site submitted to local plan for consideration.

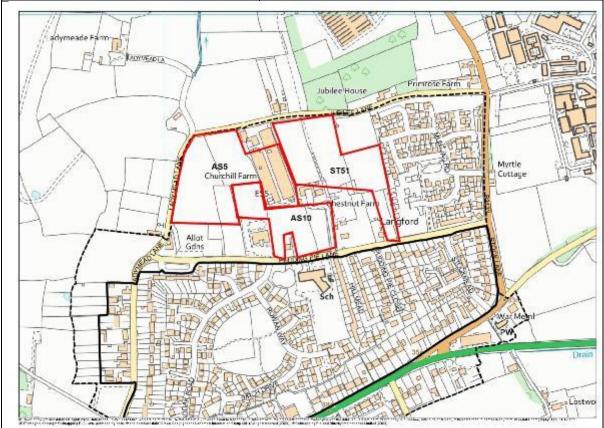
Site reference	ST48	Category 3
Site name	Yatton Rugby C	lub
Associated settlement	Yatton	



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Suitability	Site is identified as potential in the SHLAA (site ref: HE2012) for 70 units and is a draft housing allocation in the emerging local plan (see CD 8.23 page 125).
	Majority of site is in flood zone 1.
Delivery	Site category 3.
	Likely to commence in short-term subject to planning consent.
	The SHLAA indicated potential for delivery in the short-term.
	Site has application currently being considered in addition to an application to relocate the existing rugby pitch and facilities.
Availability	Site controlled by a developer and submitted to local plan making process.

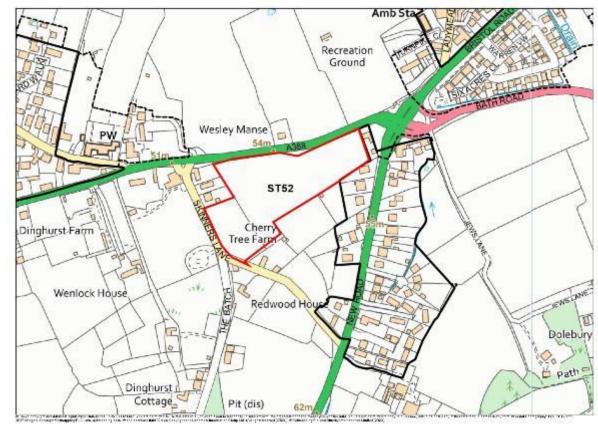
Site reference	ST51	Category 3
Site name	North of Puddin	g Pie Lane
Associated settlement	Landford and Cl	hurchill



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Suitability	Site is identified as potential in the SHLAA (site ref: HE201074) for 72 units and is a draft housing allocation in the emerging local plan for 65 units (see CD 8.23 page 127)  Site is in flood zone 1.
Delivery	Site category 3.  Reasonable prospect that the site is available to be developed for housing in short-term. As the SHLAA identifies the site as potential, there are no overriding constraints identified.  SHLAA indicated potential for delivery in the short-term.
Availability	Site has been submitted to the emerging local plan process indicating its availability.

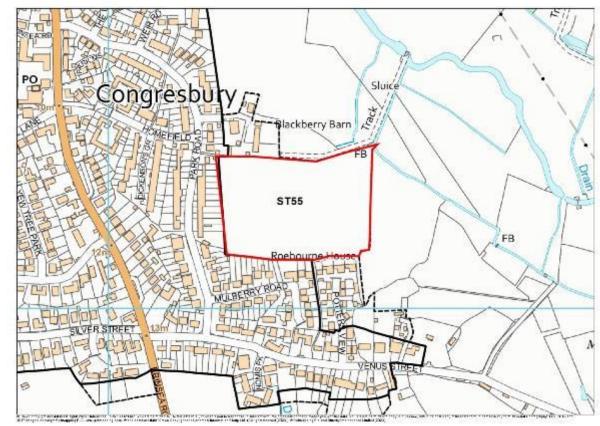
Site reference	ST52	Category 1
Site name	Skinners Lane	)
Associated settlement	Landford and	Churchill



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Suitability	Site has planning consent for 25 units (application ref: 22/P/2991/RM)  Site is in flood zone 1.
Delivery	Site category 1.  Reasonable prospect that the site is available to be developed for housing in short-term. The appellant's assessment rejects the site as being too small and because it is likely to be built out by another developer. However, these are not reasons to reject other sites where they clearly represent 'reasonably available' alternatives that are capable of accommodating residential development.
Availability	As per planning application.

Site reference	ST55	Category 3
Site name	Land east of Congresbury	
Associated settlement	Congresbury	



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Suitability	Site is identified as potential in the SHLAA (site ref: HE2010375) for 98 units and is a draft housing allocation in the emerging local plan for 90 units (see CD 8.23 page 130)  Site is in flood zone 1.
Delivery	Site category 3.  Reasonable prospect that the site is available to be developed for housing in short-term. The appellant rejects the site as not being available however this is not a requirement.
	Site has current application for up to 90 units being considered.
Availability	Site has been submitted to the emerging local plan process and there is a current application being considered.

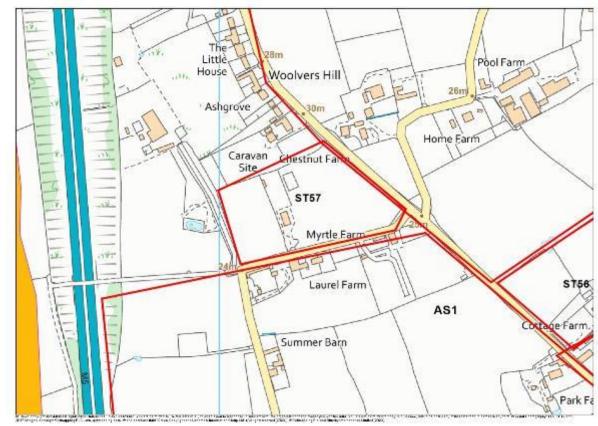
Site reference	ST56	Category 5
Site name	Land east of W	olvershill Road
Associated settlement New proposed settlement		settlement
Zem,	515	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE201034) for 84 units.  The site is part of a large-scale proposed allocation (Wolvershill – north of Banwell) for residential (2,800 units) in the emerging local plan – see CD 8.23, page 112.
	Site is in flood zone 1.
Delivery	Potential to commence in the short term linked to a wider phasing strategy for the Wolvershill development. The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. Banwell Bypass recently granted planning consent.
Availability	The site was submitted to the 2020 local plan call for sites for residential consideration with a submitted capacity of 130 units.

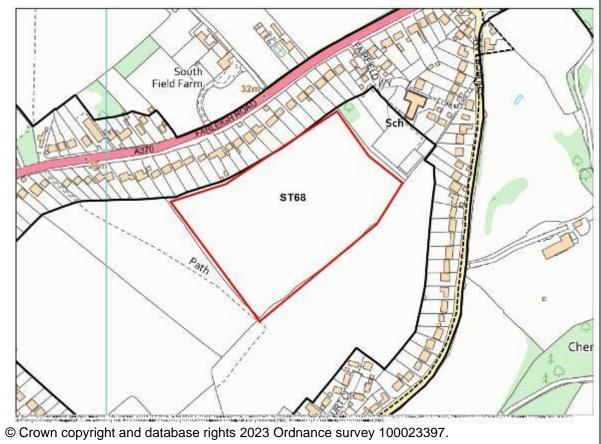
Site reference	ST57	Category 5	
Site name	Summer Lane		
Associated settlement	New proposed se	New proposed settlement	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE20592) for 70 units.
	The site is part of a large-scale proposed allocation (Wolvershill – north of Banwell) for residential (2,800 units) in the emerging local plan – see CD 8.23, page 112.
	Site is in flood zone 1.
Delivery	Potential to commence in the short term linked to a wider phasing strategy for the Wolvershill development. The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. Banwell Bypass recently granted planning consent.
Availability	Site has been submitted to the local plan making process by way of submission to the Preferred Options consultation in the spring of 2022.

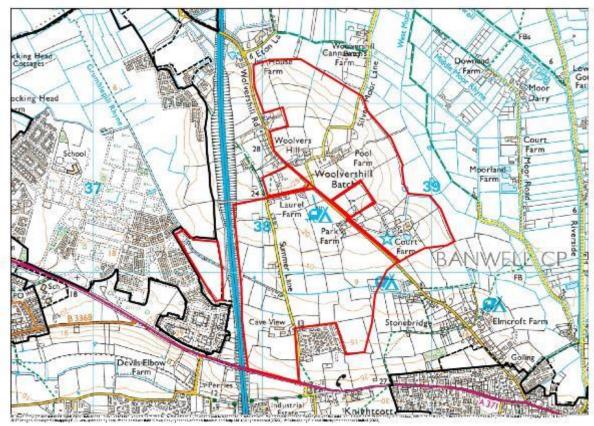
Site reference	ST68	Category 1
Site name	Land at Farleigh Farm	
Associated settlement	Backwell	



Suitability	Site has planning consent for up to 125 units having been allowed at appeal (application ref: 21/P/1766/OUT)  Site is in flood zone 1.
Delivery	Site category 1.  Reasonable prospect that the site is available to be developed for housing in short-term. The sole reasoning in the appellant's assessment is that the site is being delivered by another developer however this is not a reason to reject sites.
Availability	As per planning application. Site controlled by a developer and submitted to the 2020 call for sites.

Site reference	ST69	Category 1
Site name Land at Rectory Farm		
Associated settlement Yatton		•
Gang Wall	Path ST69  Path ST69	Cross (restored)  Cadbury Farm  Survey 100023397.
Suitability	Site has planning consent allowed at appeal (applica Site is in flood zone 1.	for up to 100 units having been tion ref: 21/P/0236/OUT)
Delivery	housing in short-term. The assessment is that the site developer however this is Reserved Matters currently 23/P/0238/RM).	the site is available to be developed for e sole reasoning in the appellant's e is being delivered by another not a reason to reject sites.  y being considered (application ref:
Availability	As per planning application	n.

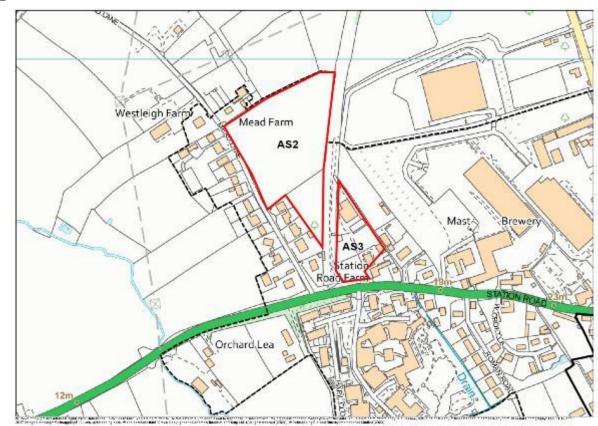
Site reference	AS1	Category 5
Site name	Wolvershill Strategic Growth Area	
Associated settlement	New proposed settlement	



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e eremi sepyingin	and database rights 2020 Standards Sarvey 100020007.
Suitability	This strategic site is an emerging allocation for a new settlement close to WsM and the settlement of Banwell. Draft Policy LP1 of the emerging local plan (CD 8.23) provides an overarching policy for the proposal.
	The site is identified within Category 5 indicating it to be in conflict with the current Development Plan. However draft allocations and land availability information generally should not be ruled out in line with national guidance (CD 8.25)
Delivery	Potential for phases to commence in the short term linked to a wider phasing strategy for the Wolvershill development. The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. Banwell Bypass recently granted planning consent.
Availability	The vast majority of the land forming part of the allocation is assembled and controlled by a developer and two land promoters. In addition, there are a smaller range of parcels controlled by other parties and these have been made available to the local plan through submissions to the latest call for sites and to local plan consultations.

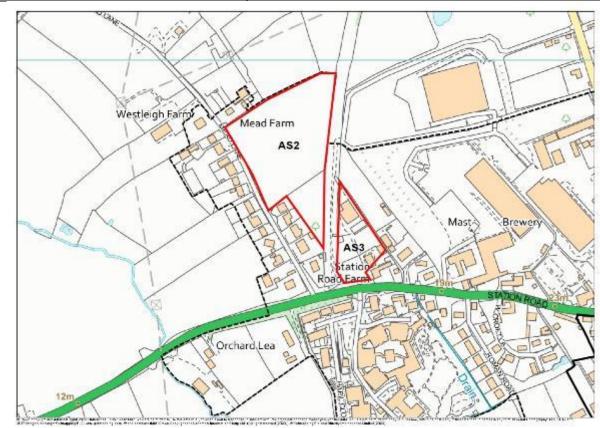
Site reference	AS2	Category 5
Site name	Land at Mead Farm	
Associated settlement	Sandford	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE2075) for 30 units.
	The site is a proposed allocation (same name) for residential (30 units) in the emerging local plan – see CD 8.23, page 131.
	Site is in flood zone 1.
Delivery	The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. The sites submission to the plan making process, identification as potential in SHLAA, and draft allocation indicate a reasonable prospect that site could be available in short-term.
Availability	Site submitted to the local plan process for 30 units.

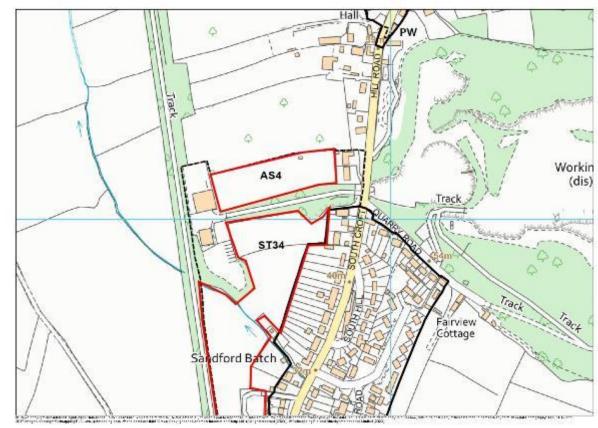
Site reference	AS3	Category 5
Site name	Land west of Sandford	
Associated settlement	Sandford	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE201012) for 23 units.		
	The site is a proposed allocation (same name) for residential (18 units) in the emerging local plan – see CD 8.23, page 131.		
	Site is in flood zone 1.		
Delivery	The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. The sites submission to the plan making process, identification as potential in SHLAA, and draft allocation indicate a reasonable prospect that site could be available in short-term.		
Availability	Site submitted to the local plan process for 18 units.		

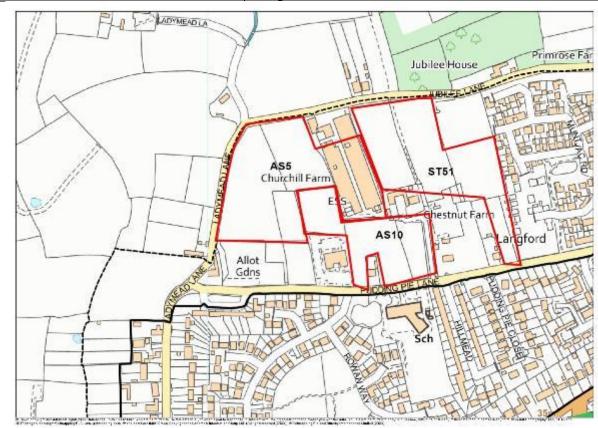
Site reference	AS4	Category 5
Site name	West of Hill R	oad
Associated settlement	Winscombe	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE2076) for 32 units.  The site is a proposed allocation ( <i>same name</i> ) for residential (30 units) in the emerging local plan – see CD 8.23, page 133.
	Site is in flood zone 1.
Delivery	The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. The sites submission to the plan making process, identification as potential in SHLAA, and draft allocation indicate a reasonable prospect that site could be available in short-term.
Availability	Site submitted to the local plan process for 30 units.

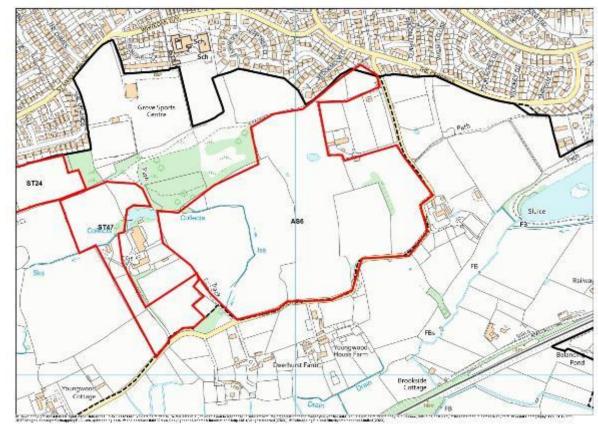
Site reference	AS5	Category 5
Site name	Land east of Ladymead Lane	
Associated settlement	Langford and Churchill	



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Suitability	The site is a potential candidate for consideration as part of the emerging North Somerset local plan, having been identified as potential within the SHLAA (site ref: HE2023) for 90 units.  The site is a proposed allocation (same name) for residential (70)	
	units) in the emerging local plan – see CD 8.23, page 127.	
	Site is in flood zone 1.	
Delivery	The site would currently be in conflict with the Core Strategy housing distribution policies (CS33). It therefore requires the new local plan to gain greater weight/ become adopted. Para 48 of the Framework advises that LPA may give weight to emerging plans subject to certain criteria being met. The sites submission to the plan making process, identification as potential in SHLAA, and draft allocation indicate a reasonable prospect that site could be available in short-term.	
Availability	Site submitted to the local plan process for 90 units.	

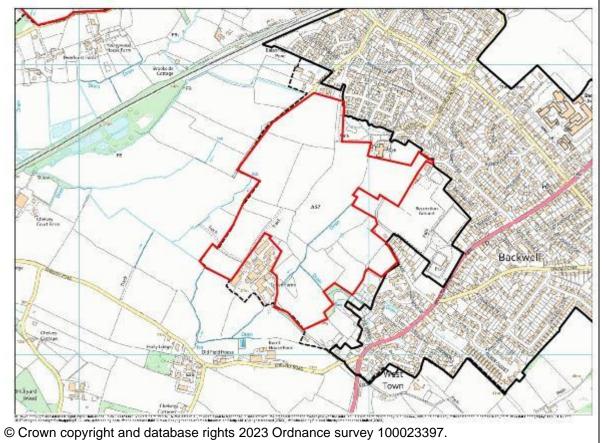
Site reference	AS6	Category 3
Site name	North and south of Youngwood Lane	
Associated settlement	Nailsea	



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Suitability	Site is identified as potential in the SHLAA (site ref: HE20612) for 316 units and forms the majority part of a draft housing allocation in the emerging local plan for 600 units (see CD 8.23 page 118)  Site is in flood zone 1.
Delivery	Reasonable prospect that the site is available to be developed for housing in short-term. The allocation is for a larger site that would require strategic transport infrastructure to facilitate. This may make the larger site a longer-term prospect, however smaller phases may be deliverable in the shorter-term.
Availability	Site has been promoted through the emerging local plan and the promoter has carried out local consultation in the autumn of 2022.

Site reference	AS7	Category 3
Site name	Grove Farm	
Associated settlement	Backwell	



Suitability	Site is identified as potential in the SHLAA (site ref: HE20595) for 475 units and forms the majority part of a draft housing allocation in the emerging local plan for 600 units (see CD 8.23 page 123)	
	Site is in flood zone 1.	
Delivery	A smaller parcel of the development has already commenced for 65 residential units – land at Rodney Road.  The entirety of the larger site requires the adoption of the new local plan however there is a reasonable prospect that units could be delivered in the short-term.	
Availability	Site has been promoted through the emerging local plan and is controlled by a developer.	

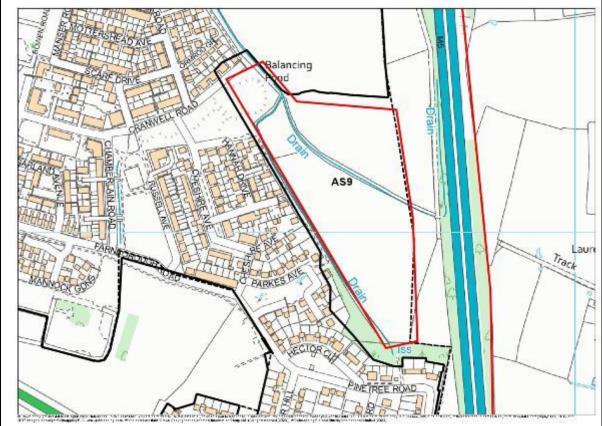
Site reference	AS8	Category 1
Site name	Greenhill Road	
Associated settlement	Sandford	



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Suitability	Site has resolution to approve for up to 49 units (application ref: 22/P/0227/OUT)  Site is in flood zone 1.
Delivery	Reasonable prospect that the site is available to be developed for housing in short-term.
Availability	As per planning application.  Site submitted to local plan process.

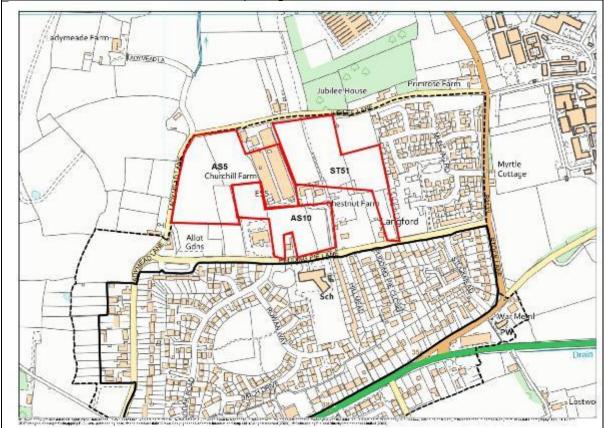
Site reference	AS9	Category 1
Site name	Land west of Trenchard Road	
Associated settlement	Weston-super-Mare	



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Suitability	Site has planning consent for up to 75 units (application ref: 18/P/3038/OUT)  Site is in flood zone 1.
Delivery	Reasonable prospect that the site is available to be developed for housing in short-term.  Various applications approved to discharge conditions.
Availability	As per planning application.

Site reference	AS10	Category 3
Site name	Pudding Pie Lane (west)	
Associated settlement	Langford and Churchill	



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Suitability	Site is a draft housing allocation in the emerging local plan for 35 units (see CD 8.23 page 128)  Site is in flood zone 1.
Delivery	Site category 3.  Reasonable prospect that the site is available to be developed for housing in short-term.
Availability	Site had consent for 35 dwellings that has since expired. However there is no indication that the site is unavailable.

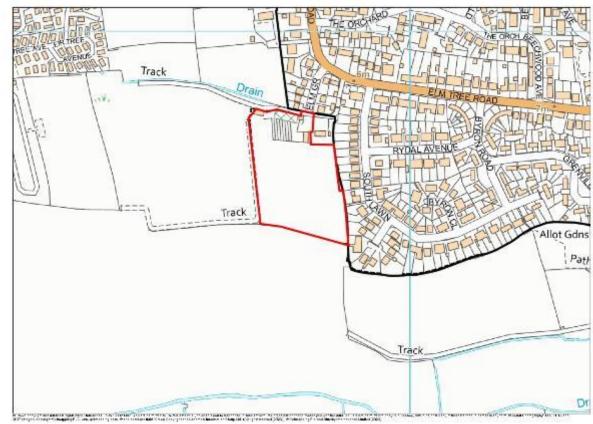
Site reference	AS11	Category 3
Site name	Weston College Site	
Associated settlement	Nailsea	



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Suitability	Site is a draft housing allocation in the emerging local plan for 28 units (see CD 8.23 page 121)  The site is an urban regeneration site located within the Town Centre of Nailsea.	
	Site is in flood zone 1.	
Delivery	Site category 3.  Reasonable prospect that the site is available to be developed for housing in short-term.	
Availability	Site owned by a developer.	

Site reference	AS12	Category 3	
Site name	Elm Grove Nu	Elm Grove Nursery	
Associated settlement	Locking		



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Site is identified as part of a larger site as potential in the SHLAA (site ref: HE207) for 65 units and a draft housing allocation in the emerging local plan for 50 units (see CD 8.23 page 112)
Site is in flood zone 1.
Reasonable prospect that the site is available to be developed for housing in short-term.
The site could come forward in line with the current Development Plan. The emerging local plan is also in preparation and once adopted, could facilitate development of the site in the short-term.
The site is known to be available being submitted to the new local plan Challenges and Choices consultations.

**Appendix MH3:** Analysis of appeal proposal against sustainability appraisal objectives

Appendix MH3 provides an assessment of the appeal site against the Core Strategy Sustainability Appraisal objectives as a local frame of reference for sustainable development. Paragraphs 5.50 and 5.51 of my proof of evidence summarises the assessment findings.

Environmental – protecting and managing	Assessment of appeal proposal
the natural/cultural resource base of	against the SA objectives
economic and social development	
EN1. Maximise self-containment of the urban	Negligible effect/ Poor/ no
areas.	alignment to objective
	- the proposal is outside of the
	urban area of WsM.
EN2. Minimise average travel-to-work	Negligible effect/ uncertain-
distance.	additional speculative housing in
	this location may contribute to car-
	based commuting to larger
	economic centres such as Bristol as
	has been a particular concern in
	WsM historically. Conversely WsM
	is the main urban centre where there
	are employment opportunities.
EN3. Limit rural development to that meeting	Alignment to objective/ negligible
local needs, or infrastructure needs	effect - Potentially beneficial effect
unavoidably requiring a rural location.	given location adjacent to the largest
	town in North Somerset although
	benefit would be greater if the
	proposal was within the urban area
	extents. Benefit should not however
	be overstated.

EN4. Minimise loss of productive land,	Poor/ no alignment to objective –
especially best and most versatile farmland.	proposal is in conflict with objective
	as part of the appeal site is indicated
	to be within Grade 2 of the
	Agricultural Land Classification.
EN5. Minimise flood risk.	Poor/ no alignment to objective -
	In conflict with objective due to high-
	probability flood risk status.
EN6. Promote sustainable drainage and	Negligible effect - Overall in conflict
protect existing permeable surfaces.	with objective as proposal seeks to
	develop currently greenfield/
	permeable land. This is only partly
	countered by the provision of
	sustainable drainage features.
EN7. Enable design to minimise resource use	Negligible effect/ uncertain - as
and contribution to greenhouse gas	the proposal is in outline, there is
emissions.	minimal detail to clearly confirm any
	alignment with this objective. Note
	that the Councils Flood Risk Advice
	Note advises against the energy-
	efficient design of buildings as a
	means of justifying the Exceptions
	Test.
EN8. Enable design to take account of higher	Poor/ no alignment to objective -
temperatures and more extreme weather	In conflict with objective –
conditions.	developing in a high-risk flood
	location where it is likely to be at
	greater risk in future where climate
	change has a direct relationship to
	increasing extreme weather and
	associated flood risk.
	accesiated need not.

EN9. Increase the life expectancy of	Poor/ no alignment to objective -
buildings.	In conflict with objective as flood risk
	increases over time. Whilst
	measures to mitigate impacts may
	be conditioned e.g. safe refuges,
	these do not protect the buildings
	themselves. See evidence of Mr
	Bunn for the Council, para 2.7.12.
EN10. Achieve a net gain in cultural, heritage	Poor/ no alignment to objective-
and landscape features and biodiversity of	no alignment is present to this
North Somerset.	objective.
EN11. Avoid major development in the most	Poor/ no alignment to objective -
environmentally sensitive areas.	In conflict with objective as this
	location is environmentally sensitive
	due to flood risk status.
EN12. Avoid damage to irreplaceable valued	Negligible effect -
features.	
leatures.	
Economic – promoting more sustainable	
Economic – promoting more sustainable	Poor/ no alignment to objective –
Economic – promoting more sustainable patterns of production and consumption	Poor/ no alignment to objective – no economic development land
Economic – promoting more sustainable patterns of production and consumption EC1. Meet economic development needs,	
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match	no economic development land
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match	no economic development land uses proposed. Exceeding the
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match	no economic development land uses proposed. Exceeding the planned housing provision in the
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match	no economic development land uses proposed. Exceeding the planned housing provision in the area may exacerbate the imbalance
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match the increase in homes.	no economic development land uses proposed. Exceeding the planned housing provision in the area may exacerbate the imbalance between jobs and homes.
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match the increase in homes.  EC2. Harness the particular economic	no economic development land uses proposed. Exceeding the planned housing provision in the area may exacerbate the imbalance between jobs and homes.  Poor/ no alignment to objective –
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match the increase in homes.  EC2. Harness the particular economic opportunities of North Somerset.	no economic development land uses proposed. Exceeding the planned housing provision in the area may exacerbate the imbalance between jobs and homes.  Poor/ no alignment to objective – no alignment identified.
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match the increase in homes.  EC2. Harness the particular economic opportunities of North Somerset.  EC3. Protect and expand opportunities for	no economic development land uses proposed. Exceeding the planned housing provision in the area may exacerbate the imbalance between jobs and homes.  Poor/ no alignment to objective – no alignment identified.  Poor/ no alignment to objective –
Economic – promoting more sustainable patterns of production and consumption  EC1. Meet economic development needs, including sufficient new jobs to at least match the increase in homes.  EC2. Harness the particular economic opportunities of North Somerset.  EC3. Protect and expand opportunities for local businesses to utilise local resources,	no economic development land uses proposed. Exceeding the planned housing provision in the area may exacerbate the imbalance between jobs and homes.  Poor/ no alignment to objective – no alignment identified.  Poor/ no alignment to objective –

ahead of new development, especially ahead	does not reflect priority to brownfield
of major new housing.	sites in WsM as set out in CS28.
EC5. Avoid prejudicing, by phasing or	Poor/ no alignment to objective -
otherwise, the achievement of other	In conflict with objective – proposal
sustainable development objectives for	hampers achievement of objective
regeneration and quality of life.	of mimimising development in flood
	risk areas that may impact on quality
	of life. Proposal also does not
	support regeneration.
EC6. Increase prosperity, especially in areas	Poor/ no alignment to objective -
of concentrated disadvantage.	The appeal site location is not in an
	area of concentrated disadvantage.
EC7. Make fuller use of urban spaces and	Poor/ no alignment to objective -
promote a balanced night-time economy in	No clear benefit identified - the
town centres.	appellant has referred to a benefit of
	the proposal being increased spend
	in the local economy. This has the
	potential to support the night-time
	economy, but the benefit is likely to
	be very marginal.
EC8. Diversify employment structure,	Poor/ no alignment to objective –
improve choice of employment and produce	no alignment identified.
greater opportunities to participate in society,	
paid or unpaid.	
EC9. Increase ability to work from home.	Poor/ no alignment to objective/
	negligible effect - any residential
	proposal could facilitate this
	objective especially where there is
	good communications infrastructure
	to facilitate homeworking. There is
	nothing particular about the
	proposal that supports the objective.

EC10. Protect and expand genuine	Poor/ no alignment to objective -
opportunities for small businesses.	no alignment identified.
EC11. Reduce queuing and over-crowding	Poor/ no alignment to objective –
on the road and rail networks.	no alignment identified.
EC12. Locate new development on sites -	Poor/ no alignment to objective -
and access them in ways - that will not add	Although the proposal has an
to traffic congestion.	associated trip generation this is
	unlikely to have a significant
	detrimental impact on local highway
	conditions <sup>2</sup> .
Social - widening opportunities for all	
individuals and communities	
SC1. Meet local needs locally.	Alignment to objective /
	negligible effect – Insofar as new
	residents of the appeal properties
	have access to a range of services
	and facilities in WsM. However,
	there is limited benefit identified to
	the existing community as is
	required in part (a) of the Exceptions
	Test. Some of the facilities provided
	with the scheme, e.g. the equipped
	children's play area would assist in
	providing additional local access to
	play equipment, although this
	provision is required to meet the
	additional needs generated by the
	development.
SC2. Improve accessibility to service, retail,	Alignment to objective - Potential
educational, leisure and social provision.	alignment as proposal is located
	adjacent to a main town/ service

<sup>2</sup> Formal comments of NSC Highways Development Management 04/09/20

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SC3. Increase opportunities for active	Negligible effect – provision of play
lifestyles and sustainable outdoor leisure	equipment supports active lifestyles,
pursuits.	but overall benefit is considered
	marginal.
SC4. Develop a positive sense of place both	Negligible effect - Proposal is in
physically and socially.	outline and any potential alignment
	to this objective is considered
	marginal.
SC5. Promote positive wellbeing.	Poor/ no alignment to objective -
	Potentially In conflict with objective
	- taking into account potential for
	flooding.
SC6. Reduce health inequalities.	Poor/ no alignment to objective -
	no alignment identified.
SC7. Reduce crime and fear of crime,	Negligible effect/ no alignment to
likewise anti-social behaviour.	<b>objective</b> – no alignment identified.
SC8. Minimise risk to health and safety.	Poor/ no alignment to objective -
	Potentially In conflict with objective
	- taking into account potential for
	flooding.
SC9. Avoid exposure to pollution/noise.	Poor/ no alignment to objective -
	no alignment identified.
SC10. Meet housing requirement.	Alignment to objective - however,
	residential proposed in this instance
	is not considered sustainable given
	the flood risk present. In addition
	housing requirements identified for
	the town of WsM have already been
	catered for in completions and
	commitments (see para 5.11 of my
	proof of evidence).
SC11. Narrow the gap between income and	Negligible effect/ no alignment to
house prices/rents.	objective - no alignment identified.

SC12. Improve the life chances of those living	Negligible effect/ no alignment to
in areas of concentrated disadvantage	<b>objective -</b> no alignment identified.